# S/A 4071: Social/Cultural Aspects of Health and Illness: Class 18: Medical Practitioners, Medicare & The State

\* Today we will look at issues surrounding the history, organization & delivery of health care in Canada

## **Early Canadian Medical Organizations:**

- \* Aboriginal peoples: various cultural definitions & practices (e.g. botanical remedies, Shamans, etc.)
- \* Early settlers faced many threats to health (e.g. epidemics, poor sanitation, cold, short growing periods, poor diets, childbirth). Relied on folk remedies, midwives, & traveling medical salespeople)

### **Origins of the Contemporary Medical Care System:**

- \* 19<sup>th</sup> century: a variety of practitioners offering services (e.g. midwives, lay healers, folk remedies, medicine shows, lots of opium & alcohol)
- \* Barbers served in capacity as apothercaries/ external surgeons
- \* Army surgeons active
- \* Homeopathic doctors worked alongside emerging allopathic practitioners
- \* First medical school: 1824 (not scientifically based)
- \* First government involvement 1832: quarantine & sanitation provisions as a result of impending epidemics
- \* Late 1800's: Public Health; Food & Drug; Narcotic Control Acts

#### **Efforts of Early Allopathic Physicians to Organize:**

- \* As far back as 1795, high status allopathic practitioners attempted to have legislation passed to give them a professional monopoly on medical practice
- \* Allopathic practitioners complained they were under-rewarded & under-esteemed due to competition from "quacks" & disorganized state of medical education
- \* Nevertheless, alternative healers exhibited considerable education, strength & organizational skills (aided by divisions among allopaths)
- \* Surprisingly, in 1869 College of Physicians & Surgeons of Ontario formed to include both groups. A similar body formed in Quebec in 1847, albeit with French-English tensions
- \* Competition & infighting between varying practitioners largely subsided by WW1
- \* 1912: <u>Canada Medical Act passed</u>: went hand in hand with US Flexner Report to standardize licencing procedures & favor allopathic medicine
- \* By the 1920's the medical scientific, technological, centralized hospital treatment that we know today was in place
- \* Allopathic medicine & its schools were hit hard: fell most heavily on women & Blacks: favored White, mid to upper class males

#### A Brief History of Universal Medical Insurance in Canada:

\* This idea was proposed in 1919 & 1945, but rejected by the provinces

- \* Tommy Douglas in Saskatchewan: first provincial medicare program: influential on Federal government
- \* In 1957 the government proposed paying 50% of the average provincial costs for certain hospital& testing services
- \* 1961: Royal Commission recommended universal health care
- \*1968: Medical Care Act. Objectives:
  - (1) Universality
  - (2) Portability
  - (3) Comprehensive Coverage
  - (4) Administration (non-profit)
- \* 1984: Canada Health Act: added accessibility to these principles
- \* Subsequent growth of health care costs: dispute between federal government, provinces & medical associations over "extra billing"
- \* Conflict continues in different forms today: doctors dissatisfied vs. public support for medicare

## **Factors in the Development of Medicare in Canada:**

- \* The development of medicare in Canada over past half century was influenced by:
  - (1) Western nations' move toward rational, bureaucratic social organization & monopoly capitalism
  - (2) The spread of social welfare legislation in other areas/countries
  - (3) Benefits to the medical profession

- (4) Interests of the medical & health insurance industries in maintaining market share/profitability
- (5) Interests of the drug, medical & hospital supply companies to develop their increasingly profitable markets
- (6) Interests of urban unions & farm cooperatives in obtaining social welfare benefits for members
- (7) Charismatic leadership & dedication of key individuals in positions of power at opportune times

#### The Impact of Medicare on the Health of Canadians:

- \* Despite introduction of universal medicare, health continues to vary by class: obviously more going on than unequal access to medical care
- \* Much of Canada's health care is still private (service delivery: 30% of health funding, incentives for doctors to operate private for-fee clinics to cover procedures not paid by medicare, preferential access to treatment, many prescriptions not covered for working poor)

#### The Impact of Medicare on Medical Practice:

- \* Medicare boosted doctors' incomes & attracted more people to medicine as a career
- \* Some areas have an oversupply of doctors (lowering salaries); others too few (boosting salaries, but having side effects on accessability & workload)
- \* Changes in the work of doctors resulting from medicare:
  - (1) In working conditions
  - (2) In control over patients & other occupations in field

- (3) Re: self-regulation in education, licensing & discipline
- (4) In the actual content of the work
- \* Charles (1976) Medicare resulted in increased administrative, economic, political & social constraints & stresses
- \* Buckley & Harasim (1999): rank order of stresses facing doctors:
  - (1) Lack of time for a personal life
  - (2) Oral & written examinations
  - (3) Information overload
  - (4) Time demands of research
  - (5) Sleep deprivation
  - (6) Financial hardship
  - (7) Fear of being incompetent
  - (8) Time demands of being on night call
  - (9) The hospital computer system
  - (10)Uncooperative hospital staff
  - (11) Insecurity over future career opportunities
  - (12) Resident & staff conflicts

#### The Impact of Medicare on Health Care Costs:

- \* Health care costs as a % of GDP have increased since 1960. In 2002 this amounted to about \$3300/person.
- \* Private expenditures add another \$1357/person (2000 figures). Especially among those with higher incomes
- \* The Federal government has been gradually cutting back its share of health expenditures amid great conflict with the provinces & recommendations for wider federal programs (e.g. Pharmacare)

- \* Many commissions have studied this issue & made recommendations (e.g. Romanow), amid a patchwork of provincial coverage
- \* Compared to US, Canadians are more likely to visit a doctor, but there are no significant differences in hospital admission rates or length of stay.
- \* Yet greater class differences exist in the US. There, the poor visit less often, but, once engaged, tend to have longer stays
- \* Medical care in both the US & Canada more expensive than other OECD countries
- \* Highest levels of expenditure are on the hospital sector, physicians & drugs. Pharmaceuticals moving into second place over time
- \* Federal cutbacks of "earmarked" funds for health care in return for more provincial freedom has resulted in hospital & bed closures across Canada
- \* Shorter hospital stays result in higher rate of readmissions (e.g. births)
- \* Health care is now a major political football, but must be studied in its wider political economic context.
- \* Burke & Stevenson (1993): Many government studies may be criticized due to: (1) therapeutic nihlism; (2) healthism; & (3) the discourse of health promotion.
- \* Varying proposals for cutting costs include:
  - (1) user fees, extra billing, co-insurance & deductibles
  - (2) controls over the number of physicians & hospitals

- (3) recognition of the increase in alternative models of health care, alternate physician payment schemes, capitation, salary & health promotion education, & publicly funded competition between types of health-care practitioners
- \* Only time will tell how this situation will evolve, & the impact on health & health care in this country